REPORT OF THE AUDIT OF THE CLAY COUNTY SHERIFF'S SETTLEMENT - 2009 TAXES

For The Period July 2, 2009 Through April 15, 2010



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE CLAY COUNTY SHERIFF'S SETTLEMENT - 2009 TAXES

For The Period July 2, 2009 Through April 15, 2010

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2009 Taxes for Clay County Sheriff for the period July 2, 2009 through April 15, 2010. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

The Sheriff collected taxes of \$3,701,632 for the districts for 2009 taxes, retaining commissions of \$152,015 to operate the Sheriff's office. The Sheriff distributed taxes of \$3,546,872 to the districts for 2009 taxes. Taxes of \$54 are due to the districts from the Sheriff and refunds of \$63 are due to the Sheriff from the taxing districts.

Deposits:

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Carl E. Sizemore, Clay County Judge/Executive
Honorable Kevin Johnson, Clay County Sheriff
Members of the Clay County Fiscal Court

Independent Auditor's Report

We have audited the Clay County Sheriff's Settlement - 2009 Taxes for the period July 2, 2009 through April 15, 2010. This tax settlement is the responsibility of the Clay County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Clay County Sheriff's taxes charged, credited, and paid for the period July 2, 2009 through April 15, 2010, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 4, 2011, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of



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internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

February 4, 2011

CLAY COUNTY KEVIN JOHNSON, SHERIFF SHERIFF'S SETTLEMENT - 2009 TAXES

For The Period July 2, 2009 Through April 15, 2010

		Special		
Charges	County Taxes	Taxing Districts	School Taxes	State Taxes
Deal Estate	¢ 227.744	526.059	¢ 1,560,550	¢ 201.226
Real Estate Tangible Powered Property	\$ 227,744	526,058 67,942	\$ 1,568,550 146,592	\$ 391,336
Tangible Personal Property	20,328	07,942	140,392	86,607
Fire Protection	3,690	104 221	240 197	
Franchise Taxes - Current Year	33,669	104,221	240,187	
Franchise Taxes - Prior Years	507	1,307	3,316	000
Additional Billings	303	680 5.250	2,047	990
Unmined Coal - 2009 Taxes	2,256	5,259	15,540	3,877
Oil Property Taxes	2,345	5,417	16,153	4,030
Gas Property Taxes	45,145	104,280	310,933	77,574
Penalties	2,839	6,583	19,428	4,962
Adjusted to Sheriff's Receipt	(193)	(103)	(303)	(80)
Gross Chargeable to Sheriff	338,633	821,644	2,322,443	569,296
Credits				
Exonerations	2,076	4,886	14,327	3,913
Discounts	4,311	10,338	29,530	7,896
Delinquents:				
Real Estate	22,158	50,613	150,924	37,653
Tangible Personal Property	533	1,782	3,846	2,554
Unmined Coal - 2009 Taxes	135	313	932	232
Franchise Taxes				
Current Year Uncollected	1	3	7	
Prior Year Delinquent	29	49	174	
Prior Year Uncollected	133	230	806	
Total Credits	29,376	68,214	200,546	52,248
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Taxes Collected	309,257	753,430	2,121,897	517,048
Less: Commissions *	13,143	32,021	84,876	21,975
Taxes Due	296,114	721,409	2,037,021	495,073
Taxes Paid	295,874	720,872	2,035,386	494,740
Refunds (Current and Prior Year)	236	525	1,597	396
Due Districts or				
(Refunds Due Sheriff)	\$ 4	\$ 12	\$ 38	\$ (63)

^{*} And ** See Next Page.

CLAY COUNTY KEVIN JOHNSON, SHERIFF SHERIFF'S SETTLEMENT - 2009 TAXES For The Period July 2, 2009 Through April 15, 2010 (Continued)

* Commissions:

4.25% on \$ 1,579,735 4% on \$ 2,121,897

** Special Taxing Districts:

Library District	\$ 4
Health District	4
Extension District	3
Soil Conservation District	1
Due Districts	\$ 12

CLAY COUNTY NOTES TO FINANCIAL STATEMENT

April 15, 2010

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The Clay County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

CLAY COUNTY NOTES TO FINANCIAL STATEMENT April 15, 2010 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Clay County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 15, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

A. Property Taxes

The real and personal property tax assessments were levied as of January 1, 2009. Property taxes were billed to finance governmental services for the year ended June 30, 2010. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 26, 2009 through April 15, 2010.

B. Oil and Gas Taxes

The collection period for 2009 oil and gas taxes was November 4, 2009 through April 15, 2010.

C. Unmined Coal Taxes

The tangible property tax assessments were levied as of January 1, 2009. Property taxes are billed to finance governmental services. Liens are effective when the tax bills become delinquent. The collection period for these assessments was February 26, 2010 through April 15, 2010.

Note 4. Interest Income

The Clay County Sheriff earned \$797 as interest income on 2009 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder was used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Clay County Sheriff collected \$25,024 of 10% add-on fees allowed by KRS 134.119(7). This amount was used to operate the Sheriff's office.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Carl E. Sizemore, Clay County Judge/Executive Honorable Kevin Johnson, Clay County Sheriff Members of the Clay County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Clay County Sheriff's Settlement - 2009 Taxes for the period July 2, 2009 through April 15, 2010, and have issued our report thereon dated February 4, 2011. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Clay County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clay County Sheriff's Settlement - 2009 Taxes for the period July 2, 2009 through April 15, 2010, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Clay County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

February 4, 2011